

## Message Text

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45

ACTION EUR-25

INFO OCT-01 ADP-00 EURE-00 CU-04 EB-11 STR-08 CIEP-02

OMB-01 TRSE-00 AGR-20 USIE-00 OIC-04 COME-00 RSR-01

NIC-01 CIAE-00 DODE-00 PM-07 H-02 INR-10 L-03 NSAE-00

NSC-10 PA-03 RSC-01 PRS-01 SS-15 NEA-10 MBFR-03

SAJ-01 SSO-00 NSCE-00 INRE-00 /144 W  
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O R 291742 Z JUN 73

FM AMEMBASSY LONDON

TO SECSTATE WASHDC IMMEDIATE 2282

INFO USMISSION NATO BRUSSELS

AMEMBASSY HELSINKI

C O N F I D E N T I A L LONDON 07549

E. O. 11652: XGDS-1

TAGS: PFOR

SUBJECT: CSCE - DRAFT BRITISH PAPER ON CONFIDENCE  
BUILDING MEASURES

1. TICKELL ASKED EMBASSY OFFICER TO CALL TODAY ( JUNE 29) TO DISCUSS PAPER ON CONFIDENCE BUILDING MEASURES ( CBM) WHICH BRITISH WOULD LIKE TO CIRCULATE DURING FIRST STAGE OF CSCE. SINCE TICKELL TOLD US USNATO HAD COMMENTED ON PAPER ON BASIS SPECIFIC INSTRUCTIONS FROM WASHINGTON, WE ASSUME DEPARTMENT HAS TEXT.

2. TICKELL OPENED BY SAYING THAT BRITISH HOPE US CAN LIFT ITS OBJECTIONS TO PAPER SINCE BRITISH ATTACH IMPORTANCE TO CIRCULATING SUCH A DOCUMENT NEXT WEEK IN HELSINKI. HE OBSERVED THAT BRITISH PAPER IS ACCEPTED NATO DOCTRINE, AND ASKED WHAT WAS BASIS FOR US OBJECTIONS. SPELLING OUT BRITISH RATIONALE FOR ISSUANCE OF PAPER DURING FIRST STAGE OF CSCE, TICKELL SAID THAT IF, AS BRITISH HAVE GOOD REASON TO BELIEVE, SOVIETS  
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CIRCULATE A PAPER ON PRINCIPLES GOVERNING RELATIONS BETWEEN STATES, THERE WILL BE A NEED FOR THE WEST TO ADDRESS THE OTHER ASPECT OF AGENCA ITEM ONE - QUESTIONS OF SECURITY. BRITISH BELIEVE THAT THEIR PAPER ON CBM WOULD AT LEAST SHARE THE HEADLINES WITH A SOVIET PAPER ON PRINCIPLES, AND WOULD SCORE POINTS FOR THE WEST BY PRESENTING PRACTICAL, DETAILED IDEAS ABOUT HOW SECURITY COULD BE STRENGTHENED. BRITISH PAPER REPRESENTS, AS TICKELL PUT IT, AN ATTEMPT TO PIN THE SOVIETS TO THE WALL ON REAL ISSUES NOT GENERALITIES. BRITISH ALSO REASON, TICKELL ADDED, THAT IF IT IS TRUE AS SOVIET MPT DELEGATION HAS TOLD THEM THAT SOVIET MILITARY HAVE TAKEN HARD POSITION AGAINST CBM' S BRITISH PAPER COULD STRENGTHEN HAND OF SOVIET DELEGATION WHEN STAGE TWO BEGINS.

3. TICKELL THEN SAID THAT DELETIONS ( AT LEAST IN PARA 6) SUGGESTED BY US WOULD VITIATE BRITISH PAPER, AND THERE WOULD BE NO PURPOSE IN CIRCULATING EMASCULATED VERSION. HE MADE SPECIAL POINT OF STATING THAT BRITISH WOULD NOT REPEAT NOT CIRCULATE ANY PAPER ON CBM' S TO WHICH US WAS UNABLE TO ASSENT.

4. SPECIFICALLY, TICKELL INVITED US TO SUGGEST AMENDMENTS TO UK PAPER RATHER THAN EXCISIONS. BRITISH WOULD CAREFULLY CONSIDER NEW LANGUAGE. HE COULD AGREE TO DROP FIRST SENTENCE OF PARA 7 AS US HAD SUGGESTED IF US WOULD ACCEPT BRACKETED PORTION OF PARA 6 SUBJECT TO SUCH AMENDED LANGUAGE AS US AND UK COULD AGREE ON.

5. TICKELL HOPED HE COULD HAVE US REACTION ON MORNING JULY 2; IF THIS WOULD NOT BE POSSIBLE HE SUGGESTED THAT US DELEGATION REPRESENTATIVES MEET WITH HIM EVENING JULY 2 OR EARLY JULY 3 TO TRY TO RESOLVE US/ UK DIFFERENCES. FOREIGN SECRETARY SPEAKS ON JULY 5 AND HIS SPEECH AS NOW DRAFTED REFERS TO PAPER ELABORATING ON CBM' S.

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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

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**Disposition Date:** 28 MAY 2004  
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**TAGS:** PFOR, n/a  
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